

**Gender and Social Considerations in the
AWG-LCA Revised Negotiating Text (FCCC/AWGLCA/2009/INF.1)
Text Supported by Global Gender Climate Alliance (GGCA)¹**

CONTEXT: *The Bali Action Plan reaffirms that economic and social development and poverty eradication are global priorities, and affirms that a shared vision needs to take into account “social and economic conditions and other relevant factors” [Decision 1/CP.13, preamble and 1(a)]. Gender equality— including equal participation of stakeholders² as well as accounting for the differentiated impacts on women and men from climate change and its response measures— should be included in alignment with various international agreements including but not limited to the Convention on the Elimination of All Forms of Discrimination against Women (CEDAW).*

TEXT NOTE: *Main concepts are underlined for summary. Below these, all texts are directly quoted from the LCA Chair’s Revised Negotiating Text. Source paragraphs, as well as additional relevant paragraphs, are noted in brackets []. **Gender and/or social texts supported by GGCA are highlighted in bold.***

I. Shared Vision for Long-term Cooperative Action

1. Differentiated impacts on both countries/regions and populations recognized:

The adverse effects of climate change will be felt most acutely by those segments of the vulnerable countries and populations who are already in vulnerable situations owing to factors such as geography, poverty, **gender**, age, indigenous or minority status and disability. [Alt to Para 1 (2); Alt to Para 2]

2. Participation of all stakeholders sought and fostered:

The **active participation of all stakeholders** in this transition should be sought, be they governmental, including subnational and local government, private business or civil society, including the youth and **addressing the need for gender equity**.^{3,4} [Para 4; ref to Para 17.2⁵; Para 22 (d); Alt to subpara 22(c) Alt 2(d); Alt to subpara 22(m) Alt 2(m).3 and (m).8; Alt to para 23 Alt 1(g); Para 24 Alt to subpara 24(a)(b); Para 27, 108 and 109, etc.]

3. Gender equality defined as a social and economic condition alongside poverty eradication and sustainable development:

The shared vision for long-term cooperative action shall be guided by the ultimate objective of the Convention and its principles...and **take into account social and economic conditions and other relevant factors**⁶ [Para 8; Alt to paras 1-9 (a), etc.]

¹ *These recommendations are put forward by the Global Gender and Climate Alliance (GGCA), an alliance of over 30 UN and civil society organizations working together to ensure that climate change policies, decision-making, and initiatives at all levels are gender responsive.*

² *“Stakeholder” should be defined for consistency throughout text. GGCA suggests the following:* {Individuals or groups with an interest in or affected by a policy, decision or action, whose active engagement should be sought, including women, poor, indigenous, youth and other marginalized populations.}

³ *Suggested additional text by GGCA:* {recognizing that women and men are equal stakeholders in decision-making and implementation processes}

⁴ *GGCA suggests separating this text regarding the Principle of stakeholder participation from this mitigation-based paragraph and including it in its own paragraph of the Shared Vision to ensure its application to all sections of the LCA. GGCA further notes that this requires the participation of women leaders, gender experts, and Ministries of Women Affairs in climate change decision-making and implementation processes at all levels.*

⁵ *“education, awareness raising and public participation, focused on youth, **women** and indigenous peoples”*

⁶ *Suggested additional text by GGCA:* {including poverty eradication, gender equality, and sustainable development}

4. Social information utilized for assessment and review⁷:

Parties shall periodically review the overall progress towards the ultimate objective of the Convention and actions related to mitigation, adaptation and means of implementation, in the light of {...scientific...} as well as **relevant technical, social and economic information...** [Para 16 Option 1.]

II. Adaptation

Objectives, scope and guiding principles

5. Particularly vulnerable populations, groups and communities prioritized⁸:

Prioritise the adaptation needs of the most vulnerable communities and groups, such as women and children [Para 19 Alt 4 (i); Ref to Paras 17.2 (e) and 31(c); ref to Para 22 Alt (3); Alt to para 22 (a) (i); Alt to subpara 22(j)(i) Alt 5(i)(ii)]

6. National plans, programmes and activities consistent with gender equality principles and CEDAW:

The National Adaptation Programmes shall be developed through broad and wide consultations of stakeholders, **taking into account gender consideration and most vulnerable groups** [Para 22 alt to chapeau 2; ref to para 22 (j) (i) alt 5(i) (ii); alt to subpara 22(j) (ii); etc.] and be consistent with the principles under... / [promote synergies with...] the **Convention on the Elimination of all forms of Discrimination Against Women** [Alt to subpara 22 (h) (i)/ Alt to subpara 22 (i) alt 2]

7. Participation of all stakeholders fostered:

Be flexible, bottom-up, results-based and country-driven, **involving all relevant stakeholders, including women and especially indigenous peoples and local communities** [Alt to subpara 22 (c) alt 2 (d); etc)]

8. Gender perspective and community-based approach well-integrated:

Promote a gender perspective and a community-based and ecosystem approach to adaptation [Alt to subpara 22(j)(iii) Alt 2; and ref to] **Adaptation should be based on a solid foundation of scientific and technical knowledge, including traditional knowledge;** [Para 18.1.2.c; ref in Alt 2 to Para 20;] and **Enhance, support and promote the local traditional adaptation methods which have been experienced historically and successfully** [Alt to subpara 22 (m) Alt 2.(m).1; Alt to subparagraph 22(j)(iii) Alt 3(k); etc.]

Implementation

9. Women integrated as potential agents of change:

Provide incentives to/Promote adaptation through inter alia [regulatory policies], legislative changes, **removal of barriers, involving women as active participants,** and other supportive approaches [Para 24 (b)] **in order to enhance women's capacity to act and to contribute to adaptation actions effectively** [Alt to subpara 23 (e) and (f).2]

Institutional arrangements

10. Gender equity recognized as prerequisite for efficacy, including use of disaggregated data:

...Recognizing **gender equity as an integral part of effective implementation of adaptation** [Alt to chapeau of para 45(d)]; **...including gender-balanced participation** [Para 47] [Financing the] Planning, designing, [implementing,] monitoring [and evaluating] adaptation activities, and facilitating informed decision-making [at all levels]...**taking gender considerations into account;** [49 (b)] [and] **utilizing scientific as well as sex-disaggregated socio-economic data** [Para 51, and ref to Alt to para 42(f)]

⁷ *GGCA suggests that Review of Progress should include assessment of impact on gender equality as part of relevant social and economic information; further, social and economic information should specify use of disaggregated data by, inter alia, sex and age*

⁸ *GGCA also supports existing text in "Means of Implementation", Para 31 (c): Particularly vulnerable populations, groups and communities, especially the poor, women, children, the elderly, indigenous peoples, minorities and those suffering from disability*

II. Mitigation⁹

Mitigation actions by developing countries

11. Mitigation actions aligned with international goals and commitments:

In conformity with prior needs of sustainable development and eradication of poverty [Para 70; and Para 70 Alt 5]¹⁰

Policy approaches and positive incentives

12. Women and other stakeholders groups well integrated into all aspects of REDD-plus actions:

... Ensure the **full and effective participation** of all relevant major groups, including **in particular indigenous peoples and local communities and women**, in the design and implementation of REDD-plus actions [Para 110 Alt to subpara (b); Para 108, 109 and ref in 110 Alt to subpara (c) Alt 3(c).3]¹¹

Economic and social consequences of response measures

13. Negative impacts on vulnerable groups considered and minimized:

In taking action to avoid economic and social consequences of mitigation action **special attention should be given to low income countries, and in particular consequences for women and children in low income countries** [Para 159 Alt 4; and reference in 159.2; 161(a); and 161(c)]¹²

IV. Financing, Technology and Capacity-Building

Objectives, scope and guiding principles

14. Vulnerable groups prioritized:

Most vulnerable developing countries...**Particularly vulnerable populations, groups and communities, especially the poor, women, children, the elderly, indigenous peoples, minorities and those suffering from disability** [Para 166 (d) Alt to subpara (d) alt 2, (d).2(ii)]

Development and transfer of technology & capacity building

15. Stakeholder participation fostered in enhanced action on development and transfer of technology:

Ensure participation of all stakeholders at all levels of decision-making on technology cooperation and sharing, especially women, youth, indigenous peoples and local communities, among others [Para 180 (i) Alt to subpara (h) and (i), (i). 2; etc.]

16. Capacity-building plans and funds enhanced for marginalized populations:

Promoting education, training and public awareness, with special focus on youth, women and indigenous peoples [Para 199 Alt to subpara (d) (f); etc.], and **Identify stakeholders for direct access for financial assistance** [Para 177.1 (g)]

⁹ Please note: the Revised Negotiating Text includes two direct references to women under the Mitigation section; however, GGCA urges Parties to consider the points included under Adaptation as equally important in Mitigation plans and actions, specifically on the use of **disaggregated data** and involving **women as active participants**, as well as in the Shared Vision.

¹⁰ **Suggested additional text by GGCA:** "In conformity with prior needs of {**social equality**}, sustainable development and eradication of poverty"

¹¹ **Suggested additional text by GGCA includes reference to CEDAW in Para 109**, related to REDD actions, to help ensure women's right to land ownership is respected, as some indigenous customary laws do not allow women to own land.

¹² **GGCA emphasizes that data disaggregated by sex and age is required** for accurate assessment of all actions and their consequences, hence support is needed for all Parties, designated national authorities and National Communications, etc., to include appropriate information.